#### MURANG'A COUNTY GOVERNM





#### OFFICE OF THE COUNTY SECRETARY/HEAD OF PUBLIC SERVICE

ALL CORRESPONDENCE TO BE ADDRESSED: THE COUNTY SECRETARY

E-mail: countysecretary@muranga.go.ke

Web: muranga.go.ke

MCG/CS/ADM/5 Vol. III (10)

P.O Box 52—10200, Murang'a, Kenya Telephone 060-2030271

5th December, 2022

The Clerk

MURANGA COUNTY ASSEMLY

RE: SUBMISION OF THE PUBLIC FINANCE MANAGEMENT (MURANGA COUNTY AGRICULTURAL FARM INPUTS SUBSIDY FUND) REGULATIONS, 2022

The above subject matter refers.

The County Executive Committee sitting on 23/11/2022 approved the Public Finance Management Act (Muranga County Agricultural Farm Inputs Subsidy Fund) Regulation 2022.

This is therefore to submit the same to the County Assembly for consideration.

Thank you in advance.

Prof. Kiarie Mwaura

CECM, FINANCE & ECONOMIC PLANNING

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### The Public Finance Management Act (Murang'a County Agricultural Farm Inputs Subsidy Fund Regulations 2022)

IN EXERCISE of the powers conferred by section 116 (5) of the Public Finance Management Act 2012, the County Executive Committee member for finance and economic planning makes the following

#### Regulations-

THE PUBLIC FINANCE MANAGEMENT ACT (MURANG'A COUNTY AGRICULTURAL FARM INPUTS SUBSIDY FUND REGULATIONS 2022)

Enacted by the Murang'a County Assembly as follows

#### **PART I: PRELIMINARY**

#### 1. Citation

This regulation may be cited as "The Public Finance Management Act (Murang'a County Agricultural Farm Inputs Subsidy Fund Regulations 2022)"

#### 2. Interpretation

In this Regulations unless the context otherwise requires

"Accounting officer" in relation to the fund means a person appointed by the County; Executive Committee Member for Finance and Economic Planning for any service in respect of which money have been appropriated by the County Assembly or any person to whom issues are made from the County Revenue Fund account;

"Fund Manager" in relation to the fund means a person designated by the County Executive committee member for Finance and Economic Planning to administer the Fund;

"Committee" means the Agricultural Farm Inputs Subsidy Fund Committee; "Voucher" is a paper or electronic card that can be, exchanged for goods or services.

"Direct settlement" means money sent to the farmers under these regulations. "Farmers" means producers of such products as are subject of these regulations.

"Co-operative Society" means a Co-operative Society duly registered under the Co-operatives Act, Chapter 490, Laws of Kenya.

#### 3. The objects and purposes

The objects and purpose of these regulations are to

- i. Establish centralized Fund into which all the revenues available pursuant to these regulations shall be paid and administered;
- ii. Provide oversight and administration of the Fund;
- iii. Offer agricultural farm input cash subsidy to dairy farmers, mango farmers and farmers of such other products as shall be subject of these regulations from time to time. This will help deliver farm produce to respective Co-operative Societies approved under these regulations and hence enable the farmers increase productivity, facilitate cost reduction in production while also facilitating market access for their products.
- iv. To spur an increase in usage of farm inputs in mangoes and dairy value chains, while increasing productivity and farm incomes, and hence the standard of living of its citizens.

#### 4. Application of this regulations

These regulations shall apply to farmers who are members of Co-operative Societies approved under these regulations, in Murang'a County, under the criteria established by its County Government and whose objectives is to collect, aggregate, and market the products of their members.

#### PART II---THE CRITERIA AND OBLIGATIONS OF STAKEHOLDERS

#### 5. The Direct Settlement Program

- i. The direct settlement shall be in the form of money that will be sent in the mode specified and agreed with the beneficiaries as redeemable at specified farm input suppliers;
- ii. The program shall initially target milk and mango farmers, on a criteria to be set by the CEC for the time being in charge of the Department of Agriculture, Livestock, and Fisheries, of Murang'a based prevailing on poverty indices;

- iii. While this subsidy program will initially be limited to mango and dairy farmers, it would also be available to such other products as may be decided from time to time by the County Government of Murang'a. The farmers must be members of a registered Cooperative, or as shall be determined by the Fund Manager in consultation with the CECM Agriculture, Livestock, and Fisheries
- iv. This subsidy on dairy and mangoes shall be, reviewed annually based on performance against the set objectives and may include other commodities as may be determined by the CECM Agriculture, Livestock, and Fisheries.

#### 6. Implementation

- i. There shall be a Secretariat of four (4) persons seconded to the Fund Manager by the CECM Agriculture, Livestock, and Fisheries, from the department, to assist the committee in the implementation of the Agricultural Farm Input Subsidy; who shall comprise of heads of directorates with knowledge in the enterprises under subsidy;
- ii. The Secretariat will support the committee to be, appointed under the Fund in implementing the Farm Inputs Subsidy program.
- iii. There shall be a standard form for registration and vetting of beneficiary farmers as shall be appended in these regulations, and whose data shall be captured electronically;
- iv. There shall be an IT application developed for efficiency in the implementation of the Farm Inputs Subsidy for the direct delivery of subsidy services and to also act as a Management Information System (MIS) for data management;
- v. The farm subsidy program shall run for a specified period of time;

#### 7. Priority value chains

- i. The priority value chain initiatives and programs shall target dairy and mango farmers whose members shall belong to registered cooperatives approved under this regulations;
- ii. The above clause (i) notwithstanding, the program may be extended to other crops, livestock and fisheries enterprises or services

#### 8. Selection of beneficiaries

- i. The digital farm input subsidy program shall be applicable only to vetted and registered farmers within Murang'a County;
- ii. Only persons confirmed as either mangoes and dairy farmers will be qualified initially for piloting purpose;

#### 9. Obligations of the County Government

- i. The county government shall provide the Secretariat with the resources necessary for the smooth running of this program as well as appoint the Fund Manager;
- ii. Ensure the program is mainstreamed in the annual planning and budgetary process;
- iii. Provide the criteria for beneficiary and supplier selection, that meets the standards of openness, fairness and accountability;
- iv. Recruit the beneficiaries and suppliers to the program;
- v. Procure the necessary MIS- IT system to facilitate process automation and infusion of effective governance;
- vi. Appointment of the Fund Manager and Committee Members;
- vii. Facilitate signing of program roll-out contracts on service's provision and up-taking of raw materials;
- viii. Payment of the suppliers in time upon delivery of services through the Fund Manager;
  - ix. Carry out regular monitoring and evaluation to ensure that the program delivers on its objectives and measurable outputs and impacts.

#### 10. Obligation of beneficiaries

- i. Utilize the digital subsidy issued under the program for the intended purpose for which issued;
- ii. Utilize the farm inputs issued from the supplier as stipulated in the program guidelines issued at time of recruitment;
- iii. Practice good agricultural practices in the production process to ensure maximization of production;
- iv. Deliver quality and marketable produce to the aggregator or processor as contracted at the agreed prices;

#### 11. Obligation of the Co-operative Societies

- i. Collect and aggregate the required quality products subject of these regulations.
- ii. Pay to the registered farmer beneficiaries the agreed price and subsidy within seven (7) days of sale and receipt of payment from the processor or consumer.
- iii. Enact such By Laws that lead to good corporate governance; including recruitment of a qualified general manager, qualified accountant and such other necessary personnel.
- iv. Recruit qualified produce collectors who shall execute the necessary indemnities against any loss occasioned by negligence, or inadvertence on their part in collecting required products.
- v. Farmer education.
- vi. Maintaining proper books of accounts.

#### 12. Obligation of the processors

- i. Receiving the produce from beneficiaries
- ii. Payment in time to beneficiaries for the produce procured by them as per the signed contracts
- iii. Implement all such contracts as signed and agreed upon with the county government;
- iv. Provide required transactional data to the county government

### PART III---ESTABLISHMENT OF THE FUND Establishment of the Fund

- 13. There shall be established a fund to be known as the Murang'a County Agricultural Farm Inputs Subsidy Fund;
- **14.** Notwithstanding the generality of sub regulation (i) the purpose of the Fund shall include the following—
  - Ensuring seamless transfer of budgeted funds under the agriculture department from the County Revenue Account to the Fund;
  - ii. Ensuring seamless payments are made to beneficiaries, suppliers, operations cost incurred against the Fund and any other service providers;

#### Sources of Funds

- 15. The funds shall consist of
  - i. Monies appropriated by the County Assembly for purposes of this Fund;
  - ii. Grants, loans, donations, or gifts to the Fund;
  - iii. Monies from any other source approved by the County Executive Committee Member for Finance and Economic Planning
- iv. Monies generated for Food and Nutrition Security and related value chain support work received from engagements of the County Government through the CECM for Agriculture, Livestock and Fisheries with Sustainable Development Partners

#### 16. Expenditure of the Fund

There shall be paid out of the Fund payments in respect of any expenses incurred, in pursuit of the objects and purposes for which the fund is established

#### PART IV---MANAGEMENT OF THE FUND

#### 17. Committee of the fund

There is established a Committee of the Fund to be known as Agricultural Farm Inputs Subsidy Fund Committee which shall consist of;

- i. Chairperson appointed by the Governor;
- ii. County Executive Committee Member in charge of Agriculture, Livestock, and Fisheries,
- iii. County Executive Committee Member in charge of Finance and Planning
- iv. The Chief Officer Agriculture, Livestock, and Fisheries
- v. Director in charge of the Subsidy Program;
- vi. Two representatives of Commodity of Livestock Co-operatives who must possess a minimum qualification of a relevant University Degree, appointed by the Governor.
- vii. A competitively recruited County Government Fund Manager who shall be the Secretary to the Committee.

#### 18. Functions of the Committee

The functions of the committee shall be--

- To consider and recommend the estimates of revenue and expenditure to and from the fund to the County Executive Committee Member for Finance for consideration;
- ii. To approve disbursement from the Fund Account in consultation with the County Executive Committee Member for Finance Planning;
- iii. To receive, review and approve reports on the performance of the Fund from the Fund Manager
- iv. To oversee the monitoring and evaluation of the program and activities under the Fund;
- v. To approve the financial statements of the Fund prepared in accordance with these rules;
- vi. To perform any other functions that shall be assigned by the County Executive Committee Member for Finance and Planning
- vii. To ensure strict compliance with the Fund Management rules set out in place by the PFM law and in these regulations.

#### 19. Functions of the Fund Manager

The Fund Manager shall;

- i. Cause to be opened an account (s) in the name of the Fund in consultation with the CECM Finance and Planning and in an acceptable bank in accordance with the requirements of the PFM Act 2012.
- ii. Consult on all matters relating to the Fund with the committee and the CECM Finance and Planning to cause the smooth running of the Fund;
- iii. Ensure that all disbursements or expenditures are done in accordance with provisions of the Public Finance Management Act;
- iv. Prepare and cause to be tabled annual statements of accounts as appointed in respect of each financial year;
- Cause to be kept proper books of accounts and records on the operations of the Fund;
- vi. Prepare periodical reports to be approved by the committee and subsequent attention to the County Governor and the County Assembly of Murang'a;
- vii. Be the custodian of all assets, equipment and property of the Fund

#### PART V---FINANCIAL PROVISIONS

#### 20. Bank Account of the Fund

- i. The executive committee member in charge of Finance and Planning shall issue guidelines on banking arrangements of the Fund under the provisions of the Public Finance Management Act 2012;
- ii. The Fund Manager in consultation with the County Executive Member for Finance and Planning. and the Chief Officer in charge of the same department, shall manage the bank accounts for the Fund.
- iii. Signatories to the fund shall be
  - a. Chief officer Finance and Planning
  - b. Chief officer Agriculture, Livestock, and Fisheries
  - c. The Fund Manager
- iv. The bank accounts for the fund shall be subject to audit in accordance with the provisions of the Public Finance Management Act 2012.

#### 21. Audit

- i. The Fund Manager shall cause to be kept proper, and separate, books and records of accounts of its Fund for mangoes and dairy;
- ii. The CECM for Finance and Planning shall cause to be submitted to the Auditor general
  - A statement of income and expenditure of the Fund during the financial year;
  - b. A statement of assets and liabilities of the fund as at the last day of the financial year;

#### PART VI--MISCELLANEOUS PROVISIONS

#### 22. Lapse of the Fund

 The Fund shall subsist perpetually until such a time; as the County Government shall, by way of a resolution of the County Executive Committee, determine.

#### 23. Winding up of the Fund

Upon lapsing of the fund in the manner provided for under the regulations (22) the fund shall be wound up in accordance with the provisions of the Public Finance Management Act 2012 and the regulations made thereunder

#### 24. Monitoring, evaluations and reporting

The Fund Manage shall formulate a monitoring framework, and a regular data driven monitoring exercise, not exceeding once monthly, shall be mandatory by the seconded secretariat. A midterm and end year or annual evaluation shall be a requirement by the committee of the Fund. Submission of all activity reports to the Fund Manager and with summary copy forwarded to the governor shall be, undertaken once every financial year, or as may be, demanded.

#### Guidelines

The County Executive Member in charge of Agriculture, Livestock, and Fisheries shall make any additional guidelines that may be necessary for the proper implementation of these regulations.

#### 25. Amendments

 The committee may on its own motion or at the insistence of any other interested party recommend to the County Executive Committee Member in charge of Finance and Planning, any amendments to these regulations for considerations;

The executive committee member in charge of finance, IT and planning shall subject any recommendations from the committee for amendment to the regulations to public participation before giving effect thereto

Made on the 5<sup>th</sup> December 2022

Hon.(Prof) Kiarie Mwaura

County Executive Committee Member, Finance, IT and Economic Planning

Murang'a County Government

# Appendices Standard VETTING CRITERIA FORM for vetting of qualification of beneficiaries, farm inputs suppliers and processors Form 1 A

Categ	Beneficiari	Consideration	Consideration dairy
ory	es	mangoes farmers	farmers
Numb			
er			1
1	Farmers	Must be adult above 18	Must be adult above 18
		years (any gender)	years (any gender)
		Proof of land ownership	Proof of productive dairy
		with mangoes and sales	cows ownership with
		in last two years	milk deliveries in last
		.1	two years
	1. 2	Own at least 5 mature	Own at least one adult
	1	mangoes trees	dairy cow
	ä	Show proof of records	Show proof records of
v 31	23° 8 12° 9	ofannual/seasonal sales	monthly/ annual sales of
		of fruits	milk
		Belong to an organized	Belong to an organized
		cooperative society or	milk cooperative society
		legal entity to which	that affiliated to a Union
		fruits are sold	to which milk is sold for
	-		processing
		Have access to own	Have access to own
		registered mobile	registered mobile
		money transfer	money transfer
		Must be adjudged	Must be adjudged
		vulnerable based on	vulnerable based on
		criteria to be set by the	criteria to be set by the
		grant committee	grant committee
		Must commit to follow	Must commit to follow
		GAP practices to	GAP and animal health
		improve pest and	practices to improve
		disease control and on	marketable milk quality
	1, 700 0	fruit quality	

			Much commit to C. II	3.4
			Must commit to follow	Must commit to follow
			guidelines to be issued	guidelines to be issued
		1	against access to grants	against access to grants
	4,70 27		and resultant penalties	and resultant penalties
			as shall be	as shall be
			communicated.	communicated.
			Must work collectively	Must work collectively
		3	through the cooperative	through the cooperative
			in which registered on	in which registered on
			marketing to specified	marketing to specified
		1" "	fruit uptakes	raw milk uptake
			Must commit to sharing	Must commit to sharing
			data as shall be	data as shall be
		2	requested regularly on	requested regularly on
		gen ka	production, fruit sales	production, milk sales
			and cash advanced as	and cash advanced as
			subsidy	subsidy
			Must agree to access to	Must agree to access to
			recommended crop	recommended breeding
Į.	4.79		grafting material and	material and Al program
		14E	improved varieties to	to improve on airy herd
		<u></u>	improve on orchard	as improve officially field
			quality	-45W
			Must commit to submit	Must commit to submit
		1 1	data required under the	data required under the
		- I	information	information
		-	communication	communication
	1		technology MIS for	technology MIS for
		11	performance tracking	performance tracking
2	7	Input	Must formally apply to	Must formally apply to
		Suppliers	be included to the	be included to the dairy
			mangoe subsidy	subsidy program as an
		, "pr	program as an input	input supplier formally
	12	* *	supplier formally upon	
				upon request by the
			request by the county	county government in
			government in writing	writing

			The state of the s
		Must sign a contract of	Must sign a contract of
	-, -	input supply with the all	input supply with the all
		subsidy beneficiary	subsidy beneficiary
		farmers supplying	farmers supplying milk
	- 1	mangoes fruits	under this program to
		3	identified processors
		The contracts so signed	The contracts so signed
		with the mangoe	with the dairy farmers
	-	farmers shall be	shall be committal on
	ν-	committal on inputs	inputs pricing portion
	2 '	pricing portion payable	payable by processor
		by processor and	and agreed subsidy by
	_ 1	agreed subsidy by the	the county government
		county government	and deanty government
		.The contract with	.The contract with dairy
	,	mangoes farmers must	farmers must equally be
1 11 1	· ;	equally be	countersigned by the
	4 - 4 - 1		cooperative society
1 1	in the street	countersigned by the	
		cooperative society	through which farmers
	-	through which farmers	are affiliated
		are affiliated	
-, -		Must sign a commitment	Must sign a commitment
		with Murang'a County	with Murang'a County
		Government as	Government as
1	. 10	commitment of a farm	commitment of a farm
		inputs supplier to the	inputs supplier to the
		mangoe subsidy	dairy subsidy program
		program	- 1
-		Make commitments to	Make commitments to
		the guidelines and	the guidelines and
		regulations operational	regulations operational
		in the mngoes subsidy	in the dairy subsidy
		program	program
-	- 1	Commit to continuously	Commit to continuously
		stock mangoes farm	dairy cows farm inputs
		inputs stock required as	stock required as
	L		

		T		
			guided and as required	guided and as required
			per season without fails	without fails
			Commit to submit	Commit to submit
			claims as shall be	claims as shall be
		d =	required and in a timely	required and in a timely
		_	format	format
3		Processors	Processor must be	Processor must be
			located within reach to	located within reach to
		. , 1	allow for close contact	allow for close contact
		A =	with fruit producers	with dairy producers
			Processor must commit	Processor must commit
	1.5		to buy fruits from	to buy raw milk from
			registered beneficiates	registered beneficiates
			and any other fruit	and any other producers
			producer within	under the cooperatives
			Murang'a whether or	identified within
1			Not in the subsidy	Murang'a whether or
1			program but be able to	Not in the subsidy
			separate data on	program but be able to
i i			purchases from the two	separate data on
	P 8 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		categories	purchases from the two
1 3			11 -2	categories
			Must formally apply to	Must formally apply to
			be included to the	be included to the dary
	11"		mangoes subsidy	subsidy program as
			program as processor	processor formally upon
		1,	formally upon request	request by the county
			by the county	government in writing
			government in writing	
			Must sign a contract of	Must sign a contract of
-			mangoes fruits uptake	raw milk uptake from
			from registered farmer	registered farmer
			beneficiaries for either	beneficiaries for either
			flesh or processing	flesh or processing
			markets with	markets with
	11		differentiated pricing	differentiated pricing
			from registered farmer beneficiaries for either flesh or processing markets with	registered farmer beneficiaries for either flesh or processing markets with

		The contracts so signed	The contracts so signed
		with the mangoes	with the dairy farmers
		farmers shall be	shall be committal on
	-	committal on fruits	milk pricing, portion
	-	pricing, portion payable	payable by processor
		by processor and	and agreed subsidy by
	-	agreed subsidy by the	the county government
		county government	- =
		.The contract with	.The contract with dairy
		mangoes farmers must	farmers must equally be
		equally be	countersigned by the
		countersigned by the	cooperative society
	,	cooperative society	through which farmers
		through which farmers	are affiliated and the
		are affiliated and the	authorized County
		authorized County	Government
		Government	representative on site
		representative on site	₹ (
		Must sign a commitment	Must sign a commitment
		with Murang'a County	with Murang'a County
		Government as	Government as
		commitment of a	commitment of a raw
		mangoes fruits uptake	milk uptake under the
		under the subsidy	subsidy program
		program	
		Make commitments to	Make commitments to
		the guidelines and	the guidelines and
		regulations operational	regulations operational
		in the mangoes price	in the milk pricing
		program	program
		Commit to be an actor	Commit to be an actor
		in value chain	in value chain
		improvement through	improvement through
		field support services as	field support services as
		a co operate social	a cooperate social
		responsibility	
_			

	T	T	7.77
			responsibility in the sub
			sector
4		Commit to submit	Commit to submit
		payment data as shall	payment data as shall
2		be required and in a	be required and in a
		timely format to the	timely format to the
		County government	County government
	Other	VULNERABILITY	VULNERABILITY
	Criteria	BASED ON OBSERVLE	BASED ON OBSERVLE
		MANGOE CROP	ANIMAL CONDITON
		INDICATORS	INDICATORS
		1=Very high	1=Very high
		2=High	2=High
		3=Average	3=Average
		4Low	4Low
		5=Very low	5=Very low
	94,	VULNERABILITY	VULNERABILITY
	water a	BASED ONOVERALL	BASED ONOVERALL
	- 12	CROP INCOME	DAIRY INCOME
	100	INDICATOR	INDICATOR
	*	1=Very high	1=Very high
	이(건 1965	2=High	2=High
		3=Average	3=Average
		4Low	4Low
		5=Very low	5=Very low
		,	

### Application form (BENEFICIARY-Murang'a County farm Inputs Esubsidy program)

### MANGOES SUBSIDY PROGRAMME FARMERS APPLICATION FORM Form 1B

1.	Name of Mangoes Farmer
2.	Name of Cooperative Branch
3.	Gender: Male [ ] Female [ ] ID No
5.	Age: 35 years and below [ ] 35-60 [ ] 61 & above [ ] Education status: Primary level [ ] Secondary level [ ] Tertiary level [ ]
6.	Mangoes Cooperative (if member)
8.	Active mangoes Cooperative Membership: Active [ ] Inactive [ ] Number of household members
	Land size (Acreage) LatitudeLongitude Other
	enterprise
	. Type of residential house; Mud/Wooden [ ] Semi permanent [ ] Permanent [ ]
12	. With mature Mango trees Yes [ ] No [ ] Immature Trees Yes [ ] No [ ]
	. Number of mango trees owned
	. Number of trees under production in season Annual fruit production
	. Average expenditure on mango inputs per season (Ksh)
16	. Total fruit pcs fruit sold per season (Kg)Weight sold to Cooperative (Kg)
17	
18	•

19.	Major pests control co	ost diseases contro	ol
COS	sts/season		
20.	Total household incor	ne per Year (Ksh)	
21. 22.	With bank/Sacco acco	ount: Yes [ ] No [ ]	
23.	Mobile Money details:	Name:Phone No:	
24.	Signature	of	
		Date	
		or on suitability for the program	
			•
<u>Name</u>			
		Signature	
<u>.</u>		1 thus	

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## Form 1C DAIRY SUBSIDY PROGRAMME FARMERS DETAILS FORM FORM 1. NAME:

1. NAME:	
2. Name of CooperativeBranch	
3. Gender: Male [ ] Female [ ] 4. Age: 35 years and below [ ] 35-60 [ ] 61 & above [ ] 5. Education status: Primary level [ ] Secondary level [ ] Tertiary level [ ] 6. Dairy Cooperative	
7. Active dairy cooperative membership: Active [ ] Inactive [ ] 8. Number of household members	
10. Type of residential house; Mud/Wooden [ ] Semi permanent [ Permanent [ ] 11. With Zero grazing unit Yes [ ] No [ ] 12. Number of cows owned	]
13. Number of cows in milk:	
14. Average expenditure on dairy inputs per day(Ksh)	
15. Total milk production per day (Kg)	
16. Milk sold to cooperative per day(Kg)	
17. Milk sold to other vendors per month (Kg)	
18. Income from milk per month (Ksh)	
19. Other on-farm income per month (Ksh)	

20. Off-farm income per month (Ksh)
21. Total household income per month (Ksh)
22. With bank/Sacco account: Yes [ ] No [ ] 23. Bank:Acc. No:
24. Mobile Money details: Name: Phone No: 25. Signature of Applicant
Recommendation by Evaluator
NameDate
***************************************

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