MURANG'A COUNTY GOVERNMENT



MURANG'A COUNTY ASSEMBLY

THIRD ASSEMBLY - SECOND SESSION

REPORT OF THE FINANCE AND ECONOMIC PLANNING COMMITTEE ON

THE ANNUAL DEVELOPMENT PLAN: 2023-2024

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1.0 PREFACE

Hon. Speaker,

An Annual Development Plan (ADP) largely relates to the capital investment priorities that are annually identified within the scope of a department's strategic plan and available resources. The ADP therefore operationalizes, on an annual basis, the strategic objectives of a department's strategic plan. While the Annual Development Plans (ADPs) should be derived from the CIDP as outlined in Section 126 of the Public Finance Management Act, they nonetheless must be aligned to the strategic objectives identified in the departmental/ministerial strategic plans.

ADP details prioritized projects, planned activities, locations, actors, budget, risks and assumptions for each year. In drawing the ADP, attention should be paid to the resource envelop appropriated annually to each department/ministry. The annual development plan should embrace public participation and stakeholder engagement.

1.1 Establishment of the Committee

The Sectoral Committee on Finance and Economic Planning is constituted under the provisions of Standing Order 204 (5) and mandated to undertake the following activities:

a) To investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned ministries and departments;

Second Schedule of the Murang'a County Assembly Standing Orders provides for the committee on Finance & Economic Planning considering all matters related to management of Public Finance and Economic Planning, county planning and statistics and disaster management.

1.2 Membership

Hon. Speaker, the Finance and Economic Planning Committee as currently constituted comprises of 16 Members, namely:

1. Hon. John Kibaiya Ngugi

Chairperson

| 2. | Hon. Alex W. Wanyoike | Vice Chairperson |
|-----|-----------------------------|------------------|
| 3. | Hon. Francis K. Kamau | Member |
| 4. | Hon. Morris Thuku | Member |
| 5. | Hon. Steven Muigai | Member |
| 6. | Hon. Charles M. Karina | Member |
| 7. | Hon. John Kamau Munyua | Member |
| 8. | Hon. Loise Mary Muthoni | Member |
| 9. | Hon. Margaret W. Gichia | Member |
| 10. | Hon. Peter Murigi Ngugi | Member |
| 11. | Hon. Jane Mukami Kigotho | Member |
| 12. | Hon. Thomas Muteti | Member |
| 13. | Hon. Gladys Wambui Waikau | Member |
| 14. | Hon. Hilary Muigai Muchoki | Member |
| 15. | Hon. Pauline Njeri Muchiri | Member |
| 16. | Hon. Esther Nyawira Kamindo | Member |

2.0 EXAMINATION OF THE CIDP AND THE ANNUAL DEVELOPMENT PLAN

Hon. Speaker, the Committee held a number of meetings, both within the precincts and without, in the consideration of the 2023-2027 County Integrated Development Plan and the Annual Development Plan for the FY 2023-24. In the process of these deliberations, the committee conducted a public participation, received submission of the Sectoral Committees and met the CECM – Finance and his team from the Economic Planning.

3.0 ACKNOWLEDGEMENT

Hon. Speaker, the consideration of the plans was an enormous task that required devotion, resources and sacrifices from the various stakeholders who individually or collectively played vital roles in realization of the review exercise. The Committee therefore wishes to acknowledge:

 The Office of the Speaker for granting the Members of the Joint Committee on Finance and Budget, the Sectoral Committees an opportunity to deliberate and report on the Plans;

- 2. The Sectoral Committees that prioritized the discussions on the sectoral Plans by setting aside all other pressing engagements and interrogating the contents of the documents.
- 3. The County Executive through the Office of the County Executive Committee Member for Finance for his leadership in the budget process.
- 4. The Office of the Clerk for the overall guidance throughout the process. The roles played by different stakeholders cannot be gain said and in particular the Clerk Assistants of various Sectoral Committees who provided support to the Committees in discharge of their mandate.
- 5. The Public for honouring the call by the County Assembly and creating time to physically participate in public participation forums in the nine sub counties.

Mr. Speaker Sir, on behalf of the Committee, it is my pleasant duty and utmost privilege to table this Report on the Annual Development Plan (ADP) for FY 2023-24 and recommend it to the County Assembly for adoption.

SIGNED.

DATE 17-05-2023

HON JOHN KIBAIYA NGUGI

CHAIRPERSON, FINANCE AND ECONOMIC PLANNING COMMITTEE

4.0 BACKGROUND INFORMATION

- 11. County Government is required to prepare five-year County Integrated Development Plans (CIDPs) to guide planning and budgeting activities at the county level. The CIDPs should be aligned to national plans such as the Kenya Vision 2030, its Medium Term Plans and the National Spatial Plan as well as to international commitments such as the Sustainable Development Goals. This harmony will ensure effective and efficient use of scarce resources.
- 12. To strengthen the mechanism for linking policy, planning and budgeting processes, Article 220, provides for a national legislation which should prescribe the structure of the development plans and budget and when the plans and budgets of the counties shall be tabled in the county assemblies. This is the

- rationale for the Public Finance Management Act (PFM) and the County Government Act (CGA) being enacted by Parliament.
- 13. Section 104 (1) of the County Government Act states that, "a county government shall plan for the county and no public funds shall be appropriated without a planning framework developed by the county executive committee and approved by the county assembly". It also states that the county planning framework shall integrate economic, physical, social, environmental and spatial planning.
- 14. Section 108, CGA, 2012 requires the county government to prepare 5-year integrated county development plans and the annual county budgets to implement them.
- 15. County plans forms the basis for all budgeting and spending in a county and the county integrated development plan is therefore a prerequisite in the planning process geared to guide, harmonize and facilitate development.
- 16. Each County Government planning process begins with the preparation of this five year plan and it is expected to have clear goals and objectives as well as an implementation plan with clear outcomes. The Plan should also have provisions for monitoring and evaluation; and clear reporting mechanisms.
- 17. Upon the consideration and subsequent approval of the CIDP as contemplated in the County Governments Act 2012, the County Government is then required to prepare an **Annual Development Plan** that acts as the avenue for yearly implementation of development projects and programmes as contained in the CIDP.

5.0 COMPLIANCE OF THE ADP TO THE PREVAILING LEGISLATION

18. The provisions of Sections 125 (I)(a) and 126 of the Public Finance Management Act, 2012 stipulate that the budget process for county government in any financial year shall consist of integrated development planning process which shall include both long term and medium term planning and that the County Executive Committee Member responsible for Planning shall prepare the development plan in accordance with the format prescribed by regulations and submit the development plan to the county assembly for its approval not later

- than the 1st September in each year and send a copy to the Commission on Revenue Allocation and the National Treasury respectively.
- 19. Arising from the above, the committee notes that the requirement was not met since the Country Treasury submitted the revised Annual Development Plan 2022-23 pending the submission of the new CIDP. The delay is understandable being a transition year it was imperative that the new government revises the financial objectives before embarking on formulating the third CIDP which is the basis of the ADP for FY 2023-24.
- 20. The Committee is also alive to the fact that besides the third CIDP being prepared at a time where there was change in regime from the Second County Governments to the third County Governments, is the need for third generation CIDP need to align to the policy priorities of the Kenya Kwanza Government manifesto and Fourth Medium Term Plan.
- 21. Section 126 (1), PFM Act, 2012 provides that every county government should prepare a development plan in accordance with Article 220 (2) of the Constitution and it should contain;
 - i Strategic priorities for the medium term that reflect the county government's priorities and plans
 - ii A description of how the county government is responding to the financial and economic environment
 - iii Programmes to be delivered with details for each programme
 - iv Payments to be made on behalf of the county government, including details of any grants, benefits and subsidies that are to be paid
 - v A description of significant capital developments
 - vi A detailed description of proposals with respect to the development of physical, intellectual, human and other resources of the county, including measurable indicators where those are feasible
 - vii A summary budget in the format required by regulations.
- 22. In the submitted Plans (CIDP 2023-2027 2023) and ADP 2023-24, remarkable attempt has been made to provide for resource assessment and identification of resource gaps from the previous CIDP (2018-2022) as well as proposing strategies to be employed for optimal resource utilization.

- 23. The Plans have provided detailed strategic priorities for the medium term that reflect the county government's priorities and plans as well as a description of how the county government is responding to changes in the financial and economic environment. The Plans have also provided an analysis of the County revenue sources as well as county budget expenditures with challenges encountered in their implementations.
- 24. Committee also acknowledges that the ADP for FY 2023-24 attempts to address some challenges to do with pending bills, own source revenue collection and staffing challenges.
- 25. Citizen's engagement in planning is a requirement of the law and especially sec.115, CGA, 2012 provides that public participation in the county planning processes shall be mandatory with the primary objective of delivery of basic social services to the poor and empower citizenry. The CECM Finance undertook the public participation hearings as evidenced by adverts in both print and mass media.

6.0 SUBMISSIONS FROM PUBLIC

26. The County Assembly through the Finance and Economic Planning Committee undertook public hearings across the 9 Sub - Counties on Friday April 28, 2023 in addition to request for submission of memoranda following the advertisement placed in local dailies and local vernacular radio station *Kameme FM*.

KIHARU SUB COUNTY

- The refurbishment of the County Referral Hospital and a neonatal wing.
- An integrated waste management system for the medical waste disposal from the public health facilities.
- A multifaceted approach in eliminating the velvet monkey menace which threatens the food security at not only St. Marys but other parts of Maragua. A proposal was made on planting adequate fruit trees in the forest to prevent this human-wildlife conflict.

- That the department should consider acquiring tractors and Lorries for maintenance of as opposed to leasing for minor repair works.
- That there is need for showcasing the site attractions for investors along Sagana RiverLine due to proximity to the capital city. The *Kiambicho Kiamuti* forest traverse is a well documented attraction which would play a major role in attracting local tourists interested in hiking, camping and zip lining as well as the county raking in revenue.
- That the pay of the ECDE teachers should be improved and priority should be given to ECDE teachers on contractual terms when hiring.
- There was a proposal on equipping the newly built ECDEs classes with seats, rest and play materials.
- The Vocational Training Centers instructors should have better terms of service.
- The need for the issue of way leaves to be addressed through a framework to avert conflicts on access to amenities like the one between MUWASCO and Murang'a High School.

GATANGA SUB COUNTY

- That the next lot of Community based projects should target those primary school without ECDEs.
- That allocation towards learning materials should be enhanced.
- A program on mental health and a wing in one of the Hospital.
- That feeder road encroachment, grabbing of public land is an issue that threaten the utility of the public lands in the county.
- The storm water drainage to be enhanced by having provision of more culverts.

KIGUMO SUB COUNTY

- That the sewerage system in Karuri shopping center should be restored.
- That a bridge connecting Githunguri and Muthithi should be constructed.
- That Mwema, Kahuho and Githembe boreholes should be rehabilitated for residents to enjoy clean water.

- Renovation of an ECDE class in Mbogoini Primary School.
- Revival of Kimuri Factory and provision of coffee seedlings.
- Construction of a laboratory at Gathimbaini.
- Rehabilitation of Wanyoro Road that connects Nyokanyoka, Kaharati and Kangari road.
- That health docket purchase an ambulance for Kigumo sub County and hiring of specialist medical officers
- Construction of open air market in Kinyona, Mununga and Karinga.

KAHURO SUB COUNTY

- That Internship program to increase the Number of interns per year to the tune Kshs 800 Million.
- The coffee development support be increased to Kshs 800 million per year.
- Construction of Kahuro Matatu termini.
- Culvert installation from 24 to 100 per year and footbridges from 70 to 200 per year.
- Construction of a waiting bay at Muriranjas Hospital, installation of lights and upgrading Githagara Dispensary.
- Enhancing the programme on surveying the part development plans.

KANGEMA SUB COUNTY

- Interests of persons living with disabilities during the approval of building plans by having ramps.
- Construction of lavatories at Kiarathe dispensary and market for Kiarathe.

MATHIOYA SUB COUNTY

- Enhancing the feeding programme in every ECDE.
- Water harvesting projects by having gabions to prevent land degradation.

ITHANGA SUB COUNTY

- A computer laboratory and a new ablution block be constructed at Kaguku Vocational Training Center.
- A workshop be built at Kirathani Vocational Training Center and equipped with modern tools.
- Pumps for Ngilelya Dispensary, St. Theresa Primary School, Ngatho Primary school. Kariara Primary School, Chaume, Kawara and Thunguru Primary School.
- An ambulance be provided at Ithanga and stationed at either Kakuzi/Mitumbiri Health Center or Ithanga Heath Center.

KANDARA SUB COUNTY

- An allocation under the Department of Agriculture to train avocados harvesters on best fruit picking practice.
- Renovation of Matenjagwo stadium.
- A dedicated section under the department of Roads, Housing and Infrastructure for maintenance of street lights.

MARAGUA SUB COUNTY

- Upgrading the Katipanga dispensary.
- Facelift of Maragua Level IV Hospital.
- Disposal of medical waste generated in the public health facilities.
- Scaling up of uji programme to school feeding programme.
- Employment of ECDE teachers, VTC instructors and extension officers.
- The stretch from main road to Equity Bank should be re-carpeted because it has been flooding during the rainy seasons.
- The distribution of Capital projects with Maragua getting one.
- Sports league for various discipline could to help in curbing drug and substance abuse.

- Enhancing water coverage in underserved areas of the Sub County and installation of solar powered pumps.

7.0 SUBMISSIONS OF SECTORAL COMMITTES

FINANCE AND ECONOMIC PLANNING COMMITTEE

- That the sector ADP be adopted as proposed.

HEALTH

That the sector be adopted as proposed.

AGRICULTURE, LIVESTOCK & FISHERIES

- That implementation of programmes are anchored on a legislative and policy framework.
- The development partners with National Agricultural Value Chain Development (NAVCPD) should create awareness with the Committee on Agriculture and general public.
- Targeted interventions enhancing the support to French beans farmers.

EDUCATION AND CHILD WELFARE, RESEARCH, INFORMATION TECHNOLOGY AND E-GOVERNMENT

- That an additional allocation of Kshs 20 million be made to facilitate the recruitment of 1,000 ECDE teachers instead of 500 as proposed in the ADP.
- That an additional Kshs 4 million be added for construction of 2 extra model ECDE teachers.

TRADE, INDUSTRIALIZATION, CO-OPERATIVE MANAGEMENT TOURISM & WILDLIFE

- That the tourism docket should come up with a comprehensive data on tourist sites and enhance visibility of the tourist sites by marketing the same via mainstream and social media.
- That, the department should prioritize allocation of Land for the establishment of a school of Hospitality and Heritage by Murang'a University.

ENVIRONMENT & NATURAL RESOURCES

- That the CECM should anchor solid waste management on legislative and policy framework to curb the proliferation heaps of uncollected garbage.
- In improving the forest cover, there is need to have tree nurseries programme.
- Investment to be made in restoring areas with mining and quarrying activities.

WATER AND IRRIGATION

- That the Sector ADP be adopted as proposed.

GOVERNANCE, LABOUR, JUSTICE AND LEGAL AFFAIRS

- Succession planning is in place to make sure that critical skills is well planned
- That the sector ADP be adopted as proposed.

YOUTH, CULTURE, GENDER AND SOCIAL SERVICES

- That the Sector ADP be adopted as proposed.

LAND, HOUSING, PHYSICAL PLANNING AND SETTLEMENT

- Payment to contractors on interim certificates should be streamlined.
- That allocation of planned municipality on Del Monte Ltd at Kshs 100 million should be replicated in the establishment upcoming municipalities.

8.0 SUMMARY OF SECTOR PRIORITIES, PROGRAMMES AND PROJECTS AND OBSERVATIONS OF THE FINANCE AND ECONOMIC PLANNING COMMITTEE

27. Hon. Speaker, Public Administration and ICT sector comprises of seven sectors/divisions. The Public Administration and Coordination Sub Sector Programmes is allocated Kshs 383 million, being construction of Smart County Headquarters at Kshs 105 Million, Construction of subheadquarters in Murang'a South (Makenji), construction of Sub County Offices (Kangema, Gatanga and Ithanga), Phase I of 2 Ward Administrators Offices. Leadership and Coordination Programme is allocated kshs 13.5 million for cabinet and intergovernmental meetings. Notably, the Public administration and Coordination of Capital projects is set to procure 19 vehicles.

- 28. Enforcement programme which ensures compliance in payments of fees and rates and security of county properties has been allocated Kshs 57 million being Kshs 10 million (training, Kshs 12 million for purchase of patrol vehicles, Kshs 30 million for Kshs constructing and equipping a signal house, among other sub programmes.
- 29. Disaster Management and Control programme has set aside Kshs 175 million; being 1 fire station at a cost of Kshs 20 million, Renovated, equipped & digitized fire stations (Headquarter, Kenol and Kangari fire stations) at a cost of Kshs 30 million.
- 30. The Information Communication Technology and Public Communication Development programme has been allocated Kshs 190 million; being Local Area Network (LAN) connection in all the county offices (Kshs 10 million), functional internet connectivity in all health centers (Kshs 15 Million), Installed operational ICT servers at Kshs. 5 Million, Integrated Management Information Systems (Automation of County Services) at Kshs 100 million among other sub programmes.
- 31. Human Resource Sub Sector has set aside Kshs 170 million in the FY 2023-24, being a biometric clock-in system and accessories at Kshs 30 Million, hiring of 5 new employees at Kshs 2 million, trainings for staff at Kshs 8 million, acquiring fire proof and modern filing cabinets at Kshs 8 million and Governor's pet project will see 250 fresh graduates get internship opportunities at Kshs 50 million.
- 32. Human Resource Sub Sector with a mission to provide overall leadership and policy direction in human resource management and accountability for quality public service delivery gets a lion share of the budget at Kshs 4.6 billion. The Human Resource Management and Development programme is kshs 4.2 billion compensation to employees and procurement of medical covers i.e. Group life cover, Group Personal Accident, Workmen's` compensation for the county employees getting Kshs 155 million.
- 33. The **sector challenges includes** processing salaries through **manual pay roll** which is prone to abuse. Government policy provides for salaries being processed through the IPPD system and as such the acquisition of the **Unified Personnel Numbers** of the staff should

be fast tracked.

- 34. The internal audit sub section is allocated kshs 15 million for trainings, installation of an audit system and equipment.
- 35. The County Public Service Board is allocated Kshs 67 Million to effectively deploy efficient human capital for service delivery. The board anticipates to renovate board offices, training and capacity building, recruitment of 2 board members and procurement of one digitization machine at Kshs 8 million.
- 36. The Controller of Budget requires the **County Public Service Board** to regulate the staffing levels within the approved staff establishment and regulating staff in contractual and casual terms as per Section 74, CGA, 2012.
- 37. Hon. Speaker, Finance and Economic Planning sector which facilitates all the sectors has a new sub sector named Governor's Delivery Unit allocated Kshs 7.5 million. The docket will be instrumental in budget cycle timeliness and coordinating implementation of the budget.
- 38. The **Finance Sub Sector** programmes has been allocated Kshs 339. 5 million; being the Car Loan and Mortgage Scheme for County Executive at Kshs 320 million, which is provided for by the SRC circular of 2014, procurement of vehicles for financial services at Kshs 6 million and updated asset register management at Kshs 2 million.
- 39. The Economic Planning Sub Sector is allocated Kshs 55 million; being construction of the planning offices at kshs 20 million, procurement of one vehicle at Kshs 7 million and sectoral policies and quarterly reports at Kshs 2 million each. The sub sector makes provision for establishing the County Budget and Economic Forum as provided for by section 137, PFM Act which was not convened despite previous recommendations by the Office of the Controller of Budget.
- 40. The **Monitoring and Evaluation Sub Sector** is allocated **Kshs 26.73** million to inculcate the use of monitoring and evaluation in county operations for accountability, efficiency and effectiveness. The Office of the Controller of Budget has previously indicted our M & E and hiring of the 3 staff is a step in the right direction.
- 41. The Revenue Sub Sector is allocated Kshs 71 million in FY 2023-24 to improve on own

source revenue mobilization and revenue collection; being training and capacity building at Kshs 10 million, reviewing the Finance Act at Kshs 24 million, Revenue Automation and Administration at Kshs 20 million, resource mobilization research and policy at Kshs 5 million.

- 42. The **Budget and Fiscal Affairs sub sector** is charged with the responsibility of ensuring that the county government's entities budget their strategic objectives within the available resource envelope is allocated Kshs 25 million. The responsibility on monitoring the pending bills will be vested in this docket. Other sub sector programmes include preparation of budget documents (ADP, CBROP, Debt Management Paper and Budget Estimates at Kshs 23 million.
- 43. The Finance and Economic Planning sector challenges include late submission of financial reports to the Controller of Budget, poor vote book and budgetary control, pending bills and failure of fund administrators to prepare and submit statutory reports under sec. 168, PFM Act, according to the latest report by the Controller of Budget.
- 44. Hon. Speaker, the Agriculture, Livestock and Fisheries sector has Crops, Livestock, Veterinary Services, Fisheries, Agricultural Value Chain Development, Agribusiness Directorates and Kenyatta Agricultural Training Centre based at Mariira Farm as planning sub sectors. The Department runs the county based and national Government based programmes jointly funded by development partners including the Agriculture Sector Development Support Programme (ASDSP II) and National Agriculture and Rural Inclusive Growth Project (NARIGP).
- 45. The crops sub sector plans to procure motor vehicles and motor bikes at Kshs 9 million, recruit 12 agricultural extension officers at Kshs 7 million and internship for 35 Agricultural Graduates at kshs 3 million. The sector ADP sees the farm inputs subsidy allocated Kshs 60 million while mango, avocado, banana and development partners allocated Kshs 150 million.
- 46. The National Agricultural and Rural Inclusive Growth Project (NARIGP) counterpart funding is pegged at Kshs 205 million. The donor funding for both the National Agricultural Value Chain DevelopmentProject and NARIGP is allocated Kshs 425 million while the Agriculture Sector Development Support Programme (ASDSP) is allocated

Kshs 25 million.

- 47. The **livestock Sub Sector** with a mission to increase production, productivity and value addition of livestock is allocated Kshs 478 million. This include milk subsidy at Kshs 180 million, extension services at Kshs 22 million and Model farms at Mariira and Thailand at Kshs 25 million.
- 48. The Veterinary Services Sub Sector is allocated kshs 144 million. This includes the procurement of 5 bikes at Kshs 2 million and 1 vehicle at Kshs 5 million, recruitment of 15 technical and 8 support staff and infrastructure at Kshs 13 million, vaccination Kshs 20 million and renovation of Kiharu Vet Lab at a cost of Kshs 50 million.
- 49. The **Fisheries sub sector** has been allocated kshs 40 million for exploration, exploitation, utilization, management, development and conservation of fisheries resources. The sub sector programmes include the construction of new pods at Kshs. 7 million, fish feeds subsidy at Kshs 5 million and recruitment of 8 technical staff at Kshs. 8 million.
- 50. The Agribusiness, Value Addition, Marketing and Agro Small Micro Enterprise Agricultural Marketing sub sector has been allocated Kshs 19. 6 million for market linkage programmes.
- 51. The Value Chain Sub Sector has set aside Kshs 15 million for its various programmes including an avocado pack house at Kshs 7 million and equipped smart registry office at a cost of kshs 3 million.
- 52. The **Coffee Sub Sector** ADP is has an allocation of Kshs 178.2 million to empower coffee farmers and other stakeholders. The targeted programmes include recruitment of 10 new staff for Kshs 12 million, Coffee Seedlings support at Kshs 15 million, Farm input support at Kshs 75 million, digitization of coffee weighing at Kshs 7.5 million, 150 computers at Kshs 7.5 million, 75 coffee factories are earmarked for improvement at Kshs 7.5 million.
- 53. The **KATC** Mariira Farm sub sector has an allocation of kshs 13 million for its various programmes including KATC training infrastructure at kshs 3 Million, tree nursery at Kshs 1 million, establishing and maintaining a commercial 2 acre model farm at Kshs 3 million.
- 54. Hon. Speaker, the Roads, Housing and Infrastructure sector ADP has been allocated kshs 1.2 billion for its various programmes of providing efficient, affordable and reliable

infrastructure.

- 55. The **Road Development Sub Sector** has aside kshs 748 million. This includes upgrading 1 km of urban roads to bitumen standards in 7 towns for Kshs 210 million, opening access roads at Kshs 44 million, grading access roads at Kshs 81 million and gravelling of access roads at Kshs 315 million, footbridges at Kshs 28 million and culverts at Kshs 20 million.
- 56. The **Public Works Sub Sector** has an allocation of Kshs 80 million for 2 KMs bituminous surfacing and cabro paving in the streets/ towns at Kshs 8 Million for 3,000 square metres.
- 57. The Community Based Projects sub sector has an allocation of Kshs 650 million, translating to Kshs 18.6 million per ward for gravelling access roads, upgrading health centers and culverts.
- 58. The **Housing Sub Sector ADP** has set aside kshs 48 million; being affordable housing programme at kshs 28 million, Phase I includes the construction of County Headquarters, Governor's, Deputy Governor's residences at Kshs 20 million.
- 59. The **Energy Distribution sub sector** has an allocation of kshs 32 million. This includes 70 flood lights at kshs 25 million and 2 street lights at Kshs 4 million.
- 60. Hon. Speaker, the Trade, industrialization, Tourism and Cooperative Development sector has been allocated kshs 507.7 million.
- 61. The trade, Industry and Investment sub sector is projected to spend Kshs 492.3 million. The sub sector highlights include purchase of 3 vehicles at kshs 3 million, recruitment of 30 new staff at a cost of kshs 1.15 million, construction of markets and provision of basic amenities in markets at Kshs 100 million, road networks in the markets at Kshs 8.4 million.
- 62. The special economic zones and industrial parks allocated Kshs 250 million as counterpart funding by the county government. The project is being implemented jointly with the National Government via Ministry of Investments, Trade and Industry plans to establish industrial sheds with three phase electricity, water, effluent management, internet and security in the FY 2023-24. Murang'a County is earmarked for Phase 1 as such priority should be given to the project in order to spur micro, small and

- medium term enterprises (MSMEs).
- 63. The tourism sub sector has an allocation of Kshs 22 million for Development of Master Plan, tourism marketing and promotion, mapping of tourism sites and Infrastructure support.
- 64. The Cooperative Development Sub Sector has been allocated Kshs 49 million; being Cooperative Societies development and promotion at kshs 40 million and Cooperatives oversight and compliance at Kshs 6 million.
- 65. Hon. Speaker, Health and Sanitation sector mission is to provide quality health care services that are accessible, equitable and sustainable to the population of Murang'a County and beyond has an allocation of Kshs 1.97 billion.
- 66. The **Health and Sanitation Sector budget** has to be **15** % of the total county government budget according to **Abuja Declaration**. The program based budgeting is effective in increasing efficiency in resource allocations and link inputs with programme outcomes.
- 67. The Administration, Planning and Support services programme is planning to spend Kshs 91 million on recruitment of health workers, supply of pharmaceuticals to the 157 health facilities at Kshs 0.5 Billion, Kshs 162 million acquiring the non-pharmaceuticals and procuring 3 ambulances at Kshs 27.6 million.
- 68. The health fund will see 40,000 households enrolled with NHIF at Kshs 330 million.
- 69. The Facilities Infrastructure development programme has been allocated kshs 385.5 million. This includes Phase 1 Kenol IV Hospital (Kshs 150 million), Phase 1 Kandara Level IV Hospital at Kshs 20 million, renovation works at Maragua Level IV Hospital at Kshs 20 million, Phase I Casualty Department in Kangema Level IV Hospital at Kshs 5 million, infrastructural development at Kirwara Hospital at Kshs 15 million and Phase 1 of Mathioya Level IV Hospital at Kshs 50 million.
- 70. Hon. Speaker, the Lands, Physical Planning and Urban Development sector ADP has been allocated Kshs. 221 million to promote professional support to planning and management of land uses.
- 71. Under the Lands, Physical Planning and Urban Development Sub Sector has planned for procurement of 1 vehicle at kshs 8 million to aid mobility of staff, hiring of 10 new

- staff at Kshs 5 million, passing policies i.e. the land allocation policy and bills i.e. development control bill and valuation act.
- 72. The most glaring **challenge** in this sector has been the **shortage** of staff working in the Land, Physical Planning and Urban Development sector with the CECM placing the figure for those in service as **12** against an approved establishment of **55** employees. The implication is that staffing shortage affects proper management of land which hinders planning and development while also affecting local revenue collection.
- 73. The **Urban and Regional Planning Programme** is targeting 5 planned areas at kshs 5 million, 10 secured public land at Kshs. 5 million while the **planning** and **titling** of the Del Monte land is allocated Kshs 40 million.
- 74. The **new valuation roll** for commercial, town centers and large farms/firms projected to cost Kshs 20 million while the establishment of the two municipalities is planned at kshs 15 million.
- 75. Hon. Speaker, the Murang'a Municipality sector has been allocated kshs 202.5 million for various programmes to provide a sustainable and efficient municipal service for holistic municipal social and economic growth.
- 76. The **General administration, Planning and Support Services programme** under the Finance, Administration, Human Resource, ICT and Economic Planning sub sector has planned to procure 2 vehicles at a cost of Kshs 12 million, Office renovations at Kshs 10 million and recruitment of 10 staff for the municipality at Kshs 5 million.
- 77. The sector challenges include staffing shortages, lack of autonomy from the County Executive in respect to public finance and human resource function and financing the municipality.
- 78. Under the **Health, Sanitation, Water and Environment sub sector,** the Municipality is planning to procure litter bins and PPEs at kshs 2.5 million, **Karii** dumpsite rehabilitation at Kshs 4 million and purchasing a skip truck at kshs 10 million.
- 79. The Education and Technical Training sector ADP is allocated kshs 387.8 million.
- 80. The Administration, Planning and Support programme plans to have 1,042 ECDE teachers absorbed on permanent and pensionable terms and an additional 100 ECDE teachers recruited at a cost of Kshs 20 million.

- 81. The Education Support Programmes has been allocated kshs 232.8 million. This includes teaching and learning materials at Kshs 100 million, digital devices at kshs 24.8 million, scholarships (bursaries) and interventions at Kshs 100 million targeting 4,700 bright but needy beneficiaries.
- 82. The **ECDE play and rest materials** is allocated Kshs. 5 million, the 2 model ECDE centers are set to cost kshs 10 million and 41,376 ECDE learners will benefit from the lunch feeding program to be undertaken in all the ECDE centers at Kshs 40 million.
- 83. The **Vocational Training sub sector** ADP has been allocated kshs 216 million. The sub sector highlights include, hiring of 30 VTC instructors at Kshs 25 million, procurement of 1 vehicle at kshs 6 million, renovations and construction at cost of kshs 45 million, tools and equipment at Kshs 20 million.
- 84. The **Talents, Innovation and Local Industry sub sector** plans to establish a talent academy at kshs 0.4 million and a functional music studio at Kshs 4 million.
- 85. Hon. Speaker, Youth, Sports, Culture and Social Services sector ADP has set aside kshs 57.2 million for its programmes. This include the overseas education partnership programme at no cost, Phase I of a functional studio at kshs 10 million.
- 86. The committee notes that the overseas education partnership programme ought to be under the sector of **Education and Technical Training**, being an educational intervention.
- 87. The duplication on the music studio should be expunged.
- 88. The **Youth Empowerment Programme** ADP has allocated kshs 6 million for procurement of a vehicle, issuing grants to existing youth owned SME at kshs 20 million, tools and equipment at kshs 20 million and ICT hubs at Kshs 5 million.
- 89. The **Sports Sub Sector** plans to procure a vehicle at kshs 6 million, hiring 10 new staff, Makenji stadium at cost of kshs 50. 3 million, sports equipment and uniform at Kshs 5 million and tournaments getting kshs 2 million.
- 90. The culture sub sector ADP has an allocation of kshs 23.4 million. The sub sector highlights include 10 heritage sites restored at a cost of kshs 5 million, conservation of heritage sites at kshs 5 million, data repository on indigenous knowledge, traditional cultural expression and genetic resources at Kshs 2 million and annual cultural music

festival at kshs 2 million.

- 91. The Social Services and Gender Sub Sector is allocated 78.2 million in the ADP. The sub sector highlights include procuring a vehicle at Khs 6 million, Muriranja rehabilitation centre for PWD at a cost of kshs 5 million, 3 Social Halls earmarked for upgrading at Kshs 6 million and conversion of Ihuura stadium into green space/people's park at Kshs 20 million.
- 92. Hon. Speaker, Water, Irrigation, Environment and Natural Resources sector has been allocated Kshs 354.3 million to develop and manage water resources and sewerage infrastructure for effectiveservice delivery.
- 93. Hon. Speaker, the **County Assembly Service Board Sector** has been allocated kshs 1.025 billion in the FY 2023-24 for various programmes.
- 94. The Legislation and Representation Programme has been allocated Kshs 392 million, kshs 319 for member's salaries and allowances, capacity building and recruitment of ward staff. The programme also has provision on purchasing equipment and bills processing at kshs 53 million and a mace at Kshs 20 million.
- 95. The Oversight Programme has been allocated kshs 283 million, being personnel services, administration services at kshs 53 million, committee rooms' refurbishment and equipment at kshs 10 million and E Assembly at Kshs 45 million.
- 96. The **General Administration Programme** is allocated kshs 350 million. This include personnel services at kshs 227 million, utility bills and statutory deductions at Kshs 53 million, administration block at Kshs 60 million and parking lots at a cost of Kshs 10 million.

9.0 GENERAL OBSERVATIONS

- 97. It is important to note that the key objective of county plans is to address inequalities in resource distribution within the county by ensuring projects in the ADP are evenly distributed across the county. Each of nine sub counties should get a fair share of the capital projects.
- 98. The resource requirement implementing the plan is estimated at kshs 14 billion. This is unrealistic when contrasted with FY 2021/22 where county received kshs 8.4 billion being; equitable share at Kshs 6.61 billion, own source revenue at Kshs 520. 32 million,

- conditional grants at Kshs 192. 33 million and balance brought forward of kshs 1.04 billion from FY 2020/21.
- 99. The expenditure information should be broken down into sectors / departments and disaggregated by recurrent and development expenditure. Expenditure in employee compensation amounted to 40.9 % of the annual realized revenues of Kshs. 8.35 billion in FY 2021/22. The Plan has to ensure projected hiring is rationalized within fiscal affordability and best practice of 70 % technical staff and 30 % support staff in the departments.
- 100. The public debt has to be fiscally sustainable, the current regime inherited kshs 2.7 billion of pending bills with only kshs 660 million being flagged as eligible for payments by December 2023. The ineligible pending bills worth kshs 2.1 billion have to be spread over a period of time to allow for appellate mechanism. The proposed public debt programme will bring sanity in managing the pending bills. This committee is considering the ineligible pending bills report and will recommend to the House on its findings and recommendations before the end of FY 2022/23.
- 101. The **Velvet Monkey menace** portends threat to the food security as well as Human Wildlife conflict. This is a cross cutting issue that the CECM- Planning need to consider at cabinet level.
- 102. The oversees education partnership programme has to rethought within the public finance management principles.
- 103. Under Lands sub sector, one of the key areas that we have been struggling with is maximizing on own source of revenue. Land is one of the leading sources of revenue in the county i.e. approval of development plans and levying of property rates. Inadequate technical capacity within the county department to design and implement a land based taxation system, incomplete survey and maps has slowed down implementation of valuations for rating of the property.
- 104. For public participation to be meaningful, the two arms of county government ought to consider the following; the clarity of subject matter, clear structure and process, access to information, opportunity of balanced influence, commitment to the process, inclusive and effective implementation and capacity to engage as some of the

parameters.

10. RECOMMENDATIONS

- 105. **Mr. Speaker Sir,** having reviewed the submitted Annual Development Plan 2023-24 the Committee recommends as follows
 - a) That the Overseas education partnership programme under Youth Sub Sector be expunged.
 - b) That the velvet monkey menace should employ the use of multipronged approach as a cross cutting issue.
 - c) That phase I on ward offices construction for Ward administrators is put on hold.
 - d) That the County Public Service Board should employ enough personnel to the Land and Physical Planning sub sectors to optimize on land based revenue.
 - e) That the public views contained in this report be considered in the implementation framework of this annual Development Plan.
 - f) That the list of development priorities being undertaken in the FY 2023-24 as contained in this ADP document be reconciled with the list of projects contained to be approved in the Supplementary (2) estimates for the FY 2022-23.
 - g) That the Annual Development Plan for FY 2023-24 be approved with amendments as proposed.
 - h) That the County Assembly Service Board gets an additional allocation of kshs 10 million to improve on the quality of the public participation by County Assembly in FY 2023-24.
 - i) That the priorities for the County Assembly Service Board be **approved** with the above amendment.

Hon. Speaker, in conclusion and pursuant to the provisions of Section 126 (3) of the Public Finance Management Act 2012 and Standing Order 224, the Finance and Economic Planning Committee recommends that:

"This County Assembly adopts the Report of the Finance and Economic Planning Committee on the Consideration of the Annual Development Plan for the FY 2023-24."

ADOPTION

We, the undersigned Members of Finance and Economic Planning Committee do hereby append our signatures to adopt this report.

| Name | Designation | Signature |
|----------------------------|------------------|-----------|
| Hon. John K. Ngugi | Chairperson | Millian |
| Hon. Alex W. Wanyoike | Vice-Chairperson | |
| Hon. Francis Kibe | Member | Planter |
| Hon. Charles M. Karina | Member | -MM |
| Hon. Morris Thuku | Member | |
| Hon. Steven Muigai | Member | |
| Hon. John Kamau Munyua | Member | 1Km |
| Hon. Loise Mary Muthoni | Member | Muhou |
| Hon. Margaret W. Gichia | Member | Marie |
| Hon. Peter Murigi Ngugi | Member | |
| Hon. Jane Mukami | Member | JANK. |
| Hon. Thomas Muteti | Member | |
| Hon. Gladys Wambui | Member | Paties |
| Hon. Hilary Muchoki | Member | ABN. |
| Hon. Pauline Njeri Muchiri | Member | ARD ^ |
| Hon. Esther Nyawira | Member | |